

AMENDED IN ASSEMBLY AUGUST 18, 2016

AMENDED IN ASSEMBLY AUGUST 1, 2016

AMENDED IN ASSEMBLY JUNE 29, 2016

AMENDED IN SENATE MAY 31, 2016

AMENDED IN SENATE APRIL 21, 2016

AMENDED IN SENATE MARCH 28, 2016

SENATE BILL

No. 1004

Introduced by Senator Hill

February 10, 2016

An act to add and repeal Chapter 2.55 (commencing with Section 1000.7) of Title 6 of Part 2 of the Penal Code, relating to crimes.

LEGISLATIVE COUNSEL'S DIGEST

SB 1004, as amended, Hill. Young adults: deferred entry of judgment pilot program.

Existing law provides that entry of judgment may be deferred with respect to a defendant who is charged with certain crimes involving possession of controlled substances, who pleads guilty to the charge or charges, and who meets certain criteria, including that he or she has no prior convictions for any offense involving controlled substances and has had no felony convictions within the 5 years prior, as specified. Existing law requires the criminal charge or charges to be dismissed if the defendant has performed satisfactorily in a specified program during the period in which deferred entry of judgment was granted.

This bill would authorize specified counties to establish a pilot program to operate a deferred entry of judgment pilot program for

eligible defendants. The bill would authorize a defendant to participate in the program within the county's juvenile hall if that person is charged with committing a felony offense, except as specified, he or she pleads guilty to the charge or charges, and the probation department determines that the person meets specified requirements, including that the defendant is 18 years of age or older, but under 21 years of age on the date the offense was committed, is suitable for the program, and shows the ability to benefit from services generally reserved for delinquents. The bill would require the probation department to develop a plan for reentry services.

The bill would require the court to grant deferred entry of judgment if the eligible defendant consents to participate in the program, waives his or her right to a speedy trial or a speedy preliminary hearing, pleads guilty to the charge or charges, and waives time for the pronouncement of judgment. The bill would also require the court to render a finding of guilt to the charge or charges pleaded, enter judgment, and schedule a sentencing hearing, and would require the return of the defendant to custody in a county jail if the court finds that the defendant is performing unsatisfactorily in the program or that the defendant is not benefiting from the services in the program. If the defendant has performed satisfactorily during the period in which deferred entry of judgment was granted, at the end of that period, the bill would require the court to dismiss the criminal charge or charges.

The bill would require a county, prior to establishing a pilot program, to apply to the Board of State and Community Corrections for approval of a county institution as a suitable place for confinement for the purpose of the pilot program. The bill would require the board to review and approve or deny the application of the county within 30 days of receiving notice of this proposed use. The bill would also require each county to establish a multidisciplinary team consisting of representatives of specified local entities. The team would be required to meet periodically to review and discuss the implementation, practices, and impact of the program.

The bill would require the probation department to submit data relating to the effectiveness of the program to the Division of Recidivism Reduction and Re-Entry, within the Department of Justice. The bill would prohibit a defendant participating in the program from coming into contact with minors within the juvenile hall, would prohibit a defendant from serving longer than one year in custody within a county's juvenile hall pursuant to the program, and would require the board to

review a county's pilot program to ensure compliance with the federal Juvenile Justice and Delinquency Prevention Act of 1974, as specified.

The bill would require a county that establishes a pilot program pursuant to these provisions to submit data regarding the pilot program to the board, and would require the board to conduct an evaluation of the pilot program's impact and effectiveness, as specified. The bill would require the evaluation to be combined into a comprehensive report and submitted to the Assembly and Senate ~~Public Safety Committees~~ *Committees on Public Safety*. The bill would also authorize the board to contract with an independent entity, including, but not limited to, the Regents of the University of California, to carry out these duties.

The authority conferred by this bill would be repealed on January 1, 2020.

This bill would make legislative findings and declarations as to the necessity of a special statute for the Counties of Alameda, Butte, Napa, Nevada, and Santa Clara.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Chapter 2.55 (commencing with Section 1000.7)
2 is added to Title 6 of Part 2 of the Penal Code, to read:

3
4 CHAPTER 2.55. DEFERRED ENTRY OF JUDGMENT PILOT
5 PROGRAM
6

7 1000.7. (a) The following counties may establish a pilot
8 program pursuant to this section to operate a deferred entry of
9 judgment pilot program for eligible defendants described in
10 subdivision (b):

11 (1) County of Alameda.

12 (2) County of Butte.

13 (3) County of Napa.

14 (4) County of Nevada.

15 (5) County of Santa Clara.

16 (b) A defendant may participate in a deferred entry of judgment
17 pilot program within the county's juvenile hall if that person is
18 charged with committing a felony offense, other than the offenses

1 listed under subdivision (d), he or she pleads guilty to the charge
2 or charges, and the probation department determines that the person
3 meets all of the following requirements:

4 (1) Is 18 years of age or older, but under 21 years of age on the
5 date the offense was committed.

6 (2) Is suitable for the program after evaluation using a risk
7 assessment tool, as described in subdivision (c).

8 (3) Shows the ability to benefit from services generally reserved
9 for delinquents, including, but not limited to, cognitive behavioral
10 therapy, other mental health services, and age-appropriate
11 educational, vocational, and supervision services, that are currently
12 deployed under the jurisdiction of the juvenile court.

13 (4) Meets the rules of the juvenile ~~hall~~ *hall developed in*
14 *accordance with the applicable regulations set forth in Title 15 of*
15 *the California Code of Regulations.*

16 (5) Does not have a prior or current conviction for committing
17 an offense listed under subdivision (c) of Section 1192.7 or
18 subdivision (c) of Section ~~667.5~~ *667.5, or subdivision (b) of*
19 *Section 707 of the Welfare and Institutions Code.*

20 (6) Is not required to register as a sex offender pursuant to
21 Chapter 5.5 (commencing with Section 290) of Title 9 of Part 1.

22 (c) The probation department, in consultation with the superior
23 court, district attorney, and sheriff of the county or the
24 governmental body charged with operating the county jail, shall
25 develop an evaluation process using a risk assessment tool to
26 determine eligibility for the program.

27 ~~(d) The commission by the defendant of~~ *If the defendant is*
28 *required to register as a sex offender pursuant to Chapter 5.5*
29 *(commencing with Section 290) of Title 9 of Part 1, or if he or she*
30 *has been convicted of one or more of the following offenses makes*
31 ~~him or her~~ *him or her* offenses, he or she is not eligible for the program:

32 (1) An offense listed under subdivision (c) of Section 1192.7.

33 (2) An offense listed under subdivision (c) of Section 667.5.

34 (3) An offense listed under subdivision (b) of Section 707 of
35 the Welfare and Institutions Code.

36 (e) The court shall grant deferred entry of judgment if an eligible
37 defendant consents to participate in the program, waives his or her
38 right to a speedy trial or a speedy preliminary hearing, pleads guilty
39 to the charge or charges, and waives time for the pronouncement
40 of judgment.

1 (f) (1) If the probation-officer *department* determines that the
2 defendant is not eligible for the deferred entry of judgment pilot
3 program or the defendant does not consent to participate in the
4 program, the proceedings shall continue as in any other case.

5 (2) If it appears to the probation department that the defendant
6 is performing unsatisfactorily in the program as a result of the
7 commission of a new crime or the violation of any of the rules of
8 the juvenile hall or that the defendant is not benefiting from the
9 services in the program, the probation department may make a
10 motion for entry of judgment. After notice to the defendant, the
11 court shall hold a hearing to determine whether judgment should
12 be entered. If the court finds that the defendant is performing
13 unsatisfactorily in the program or that the defendant is not
14 benefiting from the services in the program, the court shall render
15 a finding of guilt to the charge or charges pleaded, enter judgment,
16 and schedule a sentencing hearing as otherwise provided in this
17 code, and the probation department, in consultation with the county
18 sheriff, shall remove the defendant from the program and return
19 him or her to custody in county jail. The mechanism of when and
20 how the defendant is moved from custody in juvenile hall to
21 custody in a county jail shall be determined by the local-justice
22 ~~stakeholders~~ *multidisciplinary team specified in paragraph (2) of*
23 *subdivision (m)*.

24 (3) If the defendant has performed satisfactorily during the
25 period in which deferred entry of judgment was granted, at the end
26 of that period, the court shall dismiss the criminal charge or
27 charges.

28 (g) A defendant shall serve no longer than one year in custody
29 within a county's juvenile hall pursuant to the program.

30 (h) The probation department shall develop a plan for reentry
31 services, including, but not limited to, housing, employment, and
32 education services, as a component of the program.

33 (i) The probation department shall submit data relating to the
34 effectiveness of the program to the Division of Recidivism
35 Reduction and Re-Entry, within the Department of Justice,
36 including recidivism rates for program participants as compared
37 to recidivism rates for similar populations in the adult system
38 within the county.

39 (j) A defendant participating in the program pursuant to this
40 section shall not come into contact with minors within the juvenile

1 hall for any purpose, including, but not limited to, housing,
2 recreation, or education.

3 (k) Prior to establishing a pilot program pursuant to this section,
4 the county shall apply to the Board of State and Community
5 Corrections for approval of a county institution as a suitable place
6 for confinement for the purpose of the pilot program. The board
7 shall review and approve or deny the application of the county
8 within 30 days of receiving notice of this proposed use. In its
9 review, the board shall take into account the available
10 programming, capacity, and safety of the institution as a place for
11 the confinement and rehabilitation of individuals within the
12 jurisdiction of the criminal court, and those within the jurisdiction
13 of the juvenile court.

14 (l) The Board of State and Community Corrections shall review
15 a county's pilot program to ensure compliance with requirements
16 of the federal Juvenile Justice and Delinquency Prevention Act of
17 1974 (42 U.S.C. Sec. 5601 et seq.), as amended, relating to "sight
18 and sound" separation between juveniles and adult inmates.

19 (m) (1) This section applies to a defendant who would otherwise
20 serve time in custody in a county jail. Participation in a program
21 pursuant to this section shall not be authorized as an alternative to
22 a sentence involving community supervision.

23 (2) Each county shall establish a multidisciplinary team that
24 shall meet periodically to review and discuss the implementation,
25 practices, and impact of the program. The team shall include
26 representatives from the following:

27 (A) Probation department.

28 (B) The district attorney's office.

29 (C) The public defender's office.

30 (D) The sheriff's department.

31 (E) Courts located in the county.

32 (F) The county board of supervisors.

33 (G) The county health and human services department.

34 (H) A youth advocacy group.

35 (n) (1) A county that establishes a pilot program pursuant to
36 this section shall submit data regarding the pilot program to the
37 Board of State and Community ~~Corrections~~. *Corrections. The data*
38 *submitted shall be used for the purposes of paragraph (2).*

39 (2) The board shall conduct an evaluation of the pilot program's
40 impact and effectiveness. The evaluation shall include, but not be

1 limited to, evaluating each pilot program's impact on sentencing
2 and impact on opportunities for community supervision, monitoring
3 the program's effect on minors in the juvenile facility, if any, and
4 its effectiveness with respect to program participants, including
5 outcome-related data for program participants compared to young
6 adult offenders sentenced for comparable crimes.

7 (3) Each evaluation shall be combined into a comprehensive
8 report and submitted to the Assembly and Senate Committees on
9 Public Safety.

10 (4) The board may contract with an independent entity,
11 including, but not limited to, the Regents of the University of
12 California, for the purposes of carrying out the duties of the board
13 pursuant to this subdivision.

14 (o) This chapter shall remain in effect only until January 1,
15 2020, and as of that date is repealed, unless a later enacted statute,
16 that is enacted before January 1, 2020, deletes or extends that date.

17 SEC. 2. The Legislature finds and declares that a special law
18 is necessary and that a general law cannot be made applicable
19 within the meaning of Section 16 of Article IV of the California
20 Constitution because of the unique circumstances in the Counties
21 of Alameda, Butte, Napa, Nevada, and Santa Clara. Recent research
22 on the adolescent brain development has found that brain
23 development continues well after an individual reaches 18 years
24 of age. This bill would therefore allow for the criminal justice
25 system to apply the most recent brain development research to its
26 practices in these counties by allowing certain transitional age
27 youth access to age-appropriate rehabilitative services available
28 in the juvenile justice system when an assessment determines that
29 the individual would benefit from the services, with the aim of
30 reducing the likelihood of the youth continuing in the criminal
31 justice system.